



Utah Commission  
on Criminal and  
Juvenile Justice

# FOR THE Record

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## CCJJ 2001 Annual Meeting Report

By S. Camille Anthony, Executive Director

The Commission on Criminal and Juvenile Justice (the Commission, CCJJ) held its annual meeting in an all day session, October 12, 2001, at the Huntsman Cancer Institute. The meetings were informative and well attended. Following are some highlights from the meeting.

### Interim CCJJ Chair Elected

Mike Sibbett, Chair of the Utah Board of Pardons and Parole was elected interim chair of the Commission to succeed Doug Bodrero. Doug has accepted an appointment as President and Chief Operating Officer of the Institute for Intergovernmental Research (IIR) in Florida. His presence will be sorely missed and his contributions of the past are greatly appreciated. Camille Anthony presented Doug with a gift from the Governor and a gift from the Commission for his many contributions to criminal and juvenile justice in Utah. Mike Sibbett will remain interim chair until Governor Leavitt appoints a citizen representative to fill Doug's vacancy. Mike accepted his appointment and is eager to serve the needs of the Commission. Mike has been a member of the Commission for nine years.



Doug Bodrero  
Outgoing Chair



Mike Sibbett  
Interim Chair

### CCJJ Annual Awards Presented to Zimmerman and Dinehart

Chair Doug Bodrero presented CCJJ's annual awards to two very deserving gentlemen. Chris Zimmerman was recognized for his leadership role as the President of the Chiefs of Police Association. Chris has been instrumental in helping CCJJ meet the goals and objectives of the Crime Reduction Plan and encouraging cooperation among the Chiefs of Police statewide. The Chair also presented CCJJ's annual award to William K. Dinehart, former Legislative Fiscal Analyst, for his contributions to CCJJ and the entire criminal justice system.

### Crime Reduction Plan Updated

The Crime Reduction Plan has been a top priority for the Commission. While many of the goals have been met, there is still a lot of work ahead. The Plan has been instrumental in providing the necessary tools for law enforcement and other criminal and juvenile justice professionals in their strategic planning.

Discussion was directed to a review and update of the Crime Reduction Plan's goals and objectives. The updated Plan is posted on CCJJ's website [www.justice.utah.gov](http://www.justice.utah.gov). Your comments are welcome and encouraged.

### Justice Durham Presents CCJJ With Three Prestigious Awards

Justice Christine Durham presented three awards to the Commission honoring the video, *Parent to Parent*. The video, funded by the Commission, details how parents can deal with the courts and children concerning a wide range of issues.

*Parent to Parent* was selected from more than 3,300 entries from over 44 countries to receive the International Film and Video Award from the New York Film Festival. It

was also awarded the Communicator Award of Excellence, a recognition by journalists and the broadcast media.

The third award honoring the video was a CINDY or Cinema and Industry Competition award bestowed by the International Association of Audio Visual Communicators. The video was honored as being within the top 15% of thousands of entries in that competition.

*Parent to Parent* is used by the Utah State Judiciary, the Utah State Bar and the Law Related Education project. In a related development, a committee has been formed to create a partnership with the State Office of Education to facilitate a systematic and developmental process to provide law related education in the public schools.

Copies of the video in English or Spanish are available by contacting Susan Burke at CCJJ, (801) 538-1921.

### Criminal and Juvenile Justice Research Consortium — Update

The Criminal and Juvenile Justice Research Consortium (the Consortium) is taking shape. The Consortium came about as a partnership between the commission and higher education to enhance both the education and training of students in criminal and juvenile justice careers and CCJJ's research capabilities.

Students preparing to enter criminal and juvenile justice professions will receive hands-on training by conducting research for state criminal and juvenile justice agencies. Under the leadership of Dean Jannah Mather, the Consortium will assist in developing a workforce well prepared to enter justice related professions and the justice community will benefit from the services offered by these highly trained students. ■

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## Lifetime Sentences

by Ed McConkie

The Utah Sentencing Commission will be evaluating current law that has lifetime maximum sentences for certain sex offenders. In 1996, as a result of an extensive Sentencing Commission study, the legislature enacted *SB 26 Criminal Penalty Adjustments*. This change preserved mandatory prison and life in prison for a number of sex offenses. In essence, it restored some flexibility and discretion to the Board of Pardons and Parole. Lifetime parole and significant treatment resources also accompanied the 1996 package recommendation. The new evaluation is a follow-up to the earlier 1995 study and recommendation.

Child sex offenses are extremely difficult to prosecute. They present unique evidentiary problems. Physical evidence is often

lacking. Victims and families are often reluctant to testify. As a result, plea negotiations are frequent. The study will look at how SB 26 has been implemented over the last several years and whether it is working as intended. A number of key questions hopefully to be addressed by the study include the following:

1. *How are the most dangerous sexual offenders, particularly child sex offenders, being charged and convicted?*
2. *How many are being convicted of offenses with lifetime maximums (e.g. 1st degree felony offenses carrying penalties of 6, 10 or 15 years to life; or even 3 years to life)?*
3. *SB 26 specifically anticipated the necessity of plea negotiations and built in a specific option of attempted aggravated sexual abuse of a child with a penalty of three years to life (with the possibility of probation). How many offenders charged*

*with a first degree felony child sex offense are pleading to this offense?*

4. *Why can't we convict all charged sexually violent offenders with a 1st degree felony sex offense?*
5. *What evidentiary issues are preventing such convictions?*
6. *What resource issues are preventing such convictions?*
7. *When are we finding out that an offender is a sexually violent predator?*

Ultimately, the study will assist the Sentencing Commission and other policy-makers and practitioners (such as prosecutors, judges, and the Board of Pardons and Parole) in dealing with these sex offenders. It should shed light on a difficult and delicate area and assist in making the best possible policy and implementing it in the best way for public safety. ■

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## Criminal Justice Information Access

by Jennifer Hemenway

The Utah Department of Public Safety is rolling out a new tool for the criminal justice community. Rather, they are rolling out two new handles for an old familiar tool: the Utah Criminal Justice Information System (UCJIS). The Management Information Systems Division (MIS) and the Bureau of Criminal Identification (BCI) have been cooperating to design and build "socket interface" and "web enabled" access to the UCJIS system. The Commission of Criminal and Juvenile Justice (CCJJ) funded the project with Byrne grant monies.

The new ways of accessing criminal justice information will make the State of Utah fully compliant with NCIC 2000—including image capabilities—and will move the last of the UCJIS functions from the State's mainframe to DPS computers, making a system fully dedicated to criminal justice data needs. Data processing charges to UCJIS users and the need for dedicated lines will be eliminated. Although there will be other costs (state WAN access, Internet service provider, and digital certificates), there will be an overall savings to the user agencies. The web-enabled access will also make the UCJIS affordable to many of the rural Utah

agencies that have not had online access to these important databases. The socket interface will allow user agencies to customize their interface with the UCJIS system by doing things like automatically generating inquiries from electronic reports, or capturing the data from the UCJIS databases to fill fields in their system. The timesaving and reduction in data errors will benefit all criminal justice users and therefore the citizens of our state.

The concepts of these changes were introduced over a year ago at TAC and

other law enforcement conferences. Users were given hands-on experience with a prototype. Beginning in August, and running through the end of October, BCI's Field Services staff is providing system users with training designed to help them convert to the new system. As a contingency, we will keep the old system operating until after the Winter Olympics, however, it is important that users act now to avoid any interruptions in service. Contact the Field Services staff (965-4445 Option #2) to schedule training. ■

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## Heads Up

by Mike Haddon

The Utah Commission on Criminal and Juvenile Justice (CCJJ), in conjunction with the Criminal and Juvenile Justice Research Consortium, is developing an innovative criminal justice program evaluation tool. The tool uses a cost/benefit analysis methodology to determine whether the dollar costs of participating in the program are less than the justice system and the victim costs associated with those who fail the program.

This tool is highly sophisticated, and the Consortium is working with Dr. Richard Fowles, an Economics professor

at the University of Utah, to develop the cost/benefit model. In order to complete this model, CCJJ will need the assistance and cooperation of many criminal and juvenile justice agencies across the state. Dr. Fowles is attempting to identify the costs to Utah taxpayers when a new crime is committed. This includes the cost incurred with the arrest, jailing, prosecution, adjudication, and sanctioning of each offender.

The results will be a powerful tool we can use to gauge program effectiveness. Dr. Fowles, or one of his research assistants, may contact you for budgetary information about your agency. Your cooperation and assistance will keep this important project on track. ■

## Title II Grant Evaluation Effort

by Matt Davis, Research Assistant

Over the past ten years, government agencies, non-profit organizations, and, especially, health care systems have been pressed to show that they have used money entrusted to their care in a responsible, cost-effective fashion. The Utah Board of Juvenile Justice (UBJJ) has begun implementation of an evaluation initiative designed to measure the impact of the programs funded by the board. This effort is being conducted by the Criminal and Juvenile Justice Research Consortium located in the Graduate School of Social Work at the University of Utah.

The Consortium has created a set of three surveys that will be given to each youth in a UBJJ funded program. The surveys provide a comprehensive picture of the youths' lives before entering a particular program and what changes have occurred after the program is completed. For example, The Board of Juvenile Justice Outcome Survey asks the youth questions on known risk and protective factors for delinquency, substance abuse, and other dysfunctional behaviors. Areas covered by this survey include how the youth views school, neighborhood and family environments. The survey also assesses past and current involvement in substance abuse. The other surveys, The Youth Outcome Questionnaire and the Jessness Inventory, assess a youth's current psychological functioning and type of delinquent thinking. All the surveys have been used extensively in other settings and have been shown to be scientifically sound. The Board of Juvenile Justice Outcome Survey and the Youth Outcome Questionnaire were developed in Utah and have been used extensively in Utah and several other states.

The three surveys will be administered at the start and finish of each program a youth completes. The Consortium will then furnish results to the board and program providers in the form of quarterly and yearly reports. It is anticipated that separate surveys will be developed for UBJJ-funded programs that are designed to have highly specific impacts, such as the young mother education program. In addition, forms in Spanish should be available in the near future.

Using results from this evaluation effort, the Consortium will inform the board of program outcomes. This information will assist the board in its funding and policy decisions. ■

## Title II Formula Grants Program Utah Board of Juvenile Justice 2001-2002

### FIRST YEAR PROGRAMS

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\$27,000

Poder Para La Familia

James Yapias

Bi-lingual life skills for second and third time juvenile offenders.

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\$67,000

Green River Community Center

Christine Monroe

After school, life skills and parenting programs.

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\$41,000

Provo Rapid Response Team

Provo School District

Greg Hudnall & Dana Erskine

Multi-agency response team for students at-risk of suspension.

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\$60,000

Weber State University Mentoring

Dr. Richard Hooper

Mentoring and advocacy for Hispanic youth and a violence prevention curriculum.

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\$75,000

Comin' Up

Colors of Success

Duane Bourdeaux

Life skills intervention for early youthful offenders.

### SECOND YEAR PROGRAMS

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\$34,444

Sevier County SHOCAP

Sevier County Sheriff's Office

Dep. Dusty Torgenson

Serious Habitual Offender Comprehensive Action Program.

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\$20,000

Empowering Tribal Youth

Division of Indian Affairs

Forrest Cuch and Karen Duffy

Cultural services for tribal youth.

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\$27,000

Project Manna

Office of Polynesian Affairs

Bill Afeaki and Sam Brown

Culturally relevant services for Polynesian youth and parents.

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\$18,000

Safe Schools Training

Comprehensive Emergency Management

Michael Kuehn

Non-violence crisis intervention training for school personnel.

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\$48,750

Reclaiming Youth (KEYS)

Dr. Roger Gissemann

Substance abuse and life skills interventions.

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\$62,000

Teen Supreme

Lincoln Center Boys and Girls Club

Tabbie Mayne

After school, life skills and teen activities.

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\$36,000

Utah Mentor Network

Ally Warner

Mentor recruitment and training.

### THIRD YEAR

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\$52,500

Visions Aftercare

Colors of Success

Ray Wagstaff

Aftercare services for youth leaving secure care facilities.

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\$31,842

Provo SHOCAP

Provo Police Department

Det. Todd Grossgebauer

Serious Habitual Offender

Comprehensive Action Program

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\$7,445

Bear River Truancy

Bear River Health Department

Deena Hone

Truancy classes.

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\$35,000

Iron County Youth Center

Division of Child and Family Services

Kyle Garrett

Receiving center and truancy intervention services.

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## FOURTH YEAR PROJECTS

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\$15,000

Stop Violence Start Safety  
Child Abuse Prevention Center  
Steven Franks  
Skills class for suspended students.

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\$17,500

Youth Mediation  
Alternative Dispute Resolution Center  
William Downes  
Mediation class for youth in alternative school.

## ON-GOING PROJECTS

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\$63,500

Compliance Monitoring  
Utah Division of Youth Corrections  
Monitoring Utah's compliance with JJDP Act Core Requirements.

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\$14,000

Jail Removal  
Utah Division of Youth Corrections  
Reimbursement to local law enforcement to transport youth from adult jails to appropriate juvenile facilities.

## State Crime Prevention and State Gang Prevention/Intervention Grant Program

### 2001-2002 AWARDS

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\$35,000

Family Support and Gang Intervention  
Boys and Girls Club of Greater Salt Lake  
LeAnn Saldivar  
Youth lifeskills and parenting support class for west Salt Lake youth.

\$30,000

Girls with a Voice II  
Color of Success  
Nilsa Carter  
Gender specific services for court-involved and gang-involved females.

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\$15,000

Teen Thing  
Marshall White Center  
Chandra Bell  
Recreational programming for Ogden youth.

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\$3,750

Gang Awareness  
Logan City Police Department  
Lt. Craig Andrews  
School educational material and officer gang training.

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\$19,000

Community Awareness Gang Education  
CAGE  
Ginny Cannon  
Gang awareness presentations, youth academy and assemblies.

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\$30,000

YouthWorks  
Neighborhood Housing Services  
Ayanna Harrison  
Job training program for high-risk youth.

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\$45,500

Child Abuse Prevention in Southern and Central Utah  
Child Abuse Prevention Center  
Steven Franks  
Teacher and student child abuse prevention training.

\$55,000

Family Support  
MAGIC  
Stacie Parker  
Classes and professional counseling for gang-involved youth/families.

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\$18,000

Cooperative Communication  
Community Mediation Center  
Jeri Allphin

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\$15,000

Layton's Promise  
Layton Community Action Council  
Val Stratford  
Youth tutoring, mentoring and youth court activities.

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\$14,000

Project Manna  
Office of Polynesian Affairs  
Bill Afeaki and Sam Brown  
Professional counseling for court-involved Polynesian youth.

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\$18,000

Leaders in Training  
Weber County Boys and Girls Club  
Ginger Paxman  
After-school youth programming.

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\$76,750

Crime and Gang Prevention  
Utah Council for Crime Prevention  
Statewide crime prevention activities.